

MINUTES
BAY-LAKE REGIONAL PLANNING COMMISSION
SHEBOYGAN METROPOLITAN AREA
TECHNICAL AND POLICY ADVISORY COMMITTEES SPECIAL JOINT MEETING
July 25, 2018
Sheboygan County Administration Building (Room 119), Sheboygan

MEMBERS PRESENT: Steven Bauer, Policy Advisory Committee Chairperson,
Presiding

Policy Advisory Committee: Bill Blashka for Daniel Hein (Town of Sheboygan)
Matt Halada for Will Dorsey (WisDOT Northeast Region, Green
Bay, by phone)
Vernon Koch for Tom Wegner (Sheboygan County)
Mayor Mike Vandersteen (City of Sheboygan)

Technical Advisory Committee: Jerry Benzschawel (City of Sheboygan Falls Department of
Public Works)
David Biebel (City of Sheboygan Department of Public Works)
Diane Paoni (WisDOT Bureau of Planning and Economic
Development, Madison, by phone)
Ryan Sazama (City of Sheboygan Department of Public
Works)
Steve Sokolowski (City of Sheboygan Department of Planning
and Development)
Emily Stewart for Aaron Brault (Sheboygan County Planning
and Conservation Department)

MEMBERS EXCUSED: Jim Glavan (Sheboygan County Representative, Eastern
Wisconsin Counties Railroad Consortium)
Derek Muench (Shoreline Metro)
David Smith (Bicycle and Pedestrian Transportation Advocate)

OTHERS PRESENT: None

STAFF PRESENT: Cal Salmon and Jeffrey Agee-Aguayo (Bay-Lake Regional
Planning Commission)

1. The meeting was called to order at 1:02 p.m. by Policy Advisory Committee Chairperson Steven Bauer.

Members of both committees and staff present introduced themselves for the benefit of everyone in attendance.

Members of both committees and staff present noted committee members who had asked to be excused from the meeting.

2. **Moved** by Bill Blashka and seconded by David Biebel that both committees approve the agenda for the July 25, 2018, special joint Technical Advisory Committee/Policy Advisory Committee meeting. Motion carried, with all voting aye on a voice vote.

3. **Moved** by David Biebel and seconded by Mayor Mike Vandersteen that both committees approve the minutes of the June 28, 2018, joint Technical Advisory Committee/Policy Advisory Committee meeting. Motion carried, with all voting aye on a voice vote.

4. Policy Advisory Committee Chairperson Steven Bauer asked if there was any public input; none was received.

5. Discussion then turned to a public hearing, review and recommendation of approval of major amendments to the street and highway component of the *Sheboygan Metropolitan Planning Area Transportation Improvement Program (TIP): Calendar Years 2018 – 2021* to the Bay-Lake Regional Planning Commission.

A. Jeffrey Agee-Aguayo opened the public hearing on the major amendments to the street and highway component of the *2018 – 2021 TIP*. Jeffrey Agee-Aguayo then distributed and reviewed the “Notice of Request for Comment and Public Hearing on the Draft Major Amendment to the *2018 – 2021 TIP* for the Sheboygan Metropolitan Planning Area” with everyone in attendance. Jeffrey Agee-Aguayo explained the content of the major amendments, the five locations where the draft amendments were placed, placement of the major amendments on the MPO webpage, and ways in which the public comment period, public hearing and draft amendment were publicized. Jeffrey Agee-Aguayo explained that July 26, 2018, was the final day of the public comment period on the amendments. Jeffrey Agee-Aguayo asked three times if there was any public comment on the draft major amendments to the street and highway component of the *2018 – 2021 TIP*; the only comment came from David Biebel, who stated that City of Sheboygan strongly supported the major amendments.

Moved by Mayor Mike Vandersteen and seconded by Vernon Koch to close the public hearing. Motion carried, with all voting aye on a voice vote.

B. Members of both committees then reviewed the draft major amendments to the street and highway component of the *2018 – 2021 TIP*. Jeffrey Agee-Aguayo distributed revised Table 6 of the *2018 – 2021 TIP* to those who needed it (the table was distributed to members of both committees ahead of the meeting). Jeffrey Agee-Aguayo then reviewed the three major amendments in Table 6.

The projects that were added to Table 6 were all signal timing projects funded by the Congestion Mitigation and Air Quality (CMAQ) program. Each of the three projects involves “addition of radio communication infrastructure, installation of video detection, conducting intersection turning movement counts, and retiming and coordinating traffic signals.” Each project would involve design in 2019 and implementation in 2021. The three corridors in which these projects would take place (all in the City of Sheboygan) include: (1) Taylor Drive from Indiana Avenue to Superior Avenue; (2) State Highway 23/Kohler Memorial Drive/Erie Avenue from North Taylor Drive to North 9th Street; and (3) State Highways 28 and 42/14th Street/Calumet Drive from Indiana Avenue to North Avenue. David Biebel asked when the City of Sheboygan could expect to receive State-Municipal Agreements (SMAs) for these projects from WisDOT; Matt Halada responded that SMAs for these projects should be issued in the near future, and added that Sandy Carpenter would be the WisDOT Northeast Region contact regarding these projects.

Jeffrey Agee-Aguayo distributed the fiscal constraint redemonstration (financial plan) for the major amendments to the street and highway component of the *2018 – 2021 TIP* to those who needed it (the table was distributed to members of both committees ahead of the meeting). Jeffrey Agee-Aguayo then reviewed the fiscal constraint redemonstration with members of both committees in attendance. No one in attendance had any questions or comments regarding the fiscal constraint redemonstration.

Jeffrey Agee-Aguayo stated that as of this date and time, no public comments were received regarding the major amendments to the street and highway component of the *2018 – 2021 TIP*, adding that he would notify members of both committees if any comments were received prior to the end of the public comment period (4:30 p.m. on July 26, 2018).

C. Members of both committees then recommended approval of the major amendments to the street and highway component of the *Sheboygan Metropolitan Planning Area TIP: Calendar Years 2018 – 2021* to the Bay-Lake Regional Planning Commission.

Moved by Steve Sokolowski and seconded by Bill Blashka that both committees recommend approval of the major amendments to the *2018 – 2021 TIP* to the Bay-Lake Regional Planning Commission. Motion carried, with all voting aye on a voice vote.

6. Cal Salmon and Jeffrey Agee-Aguayo gave an update on 2018 performance target setting for the Sheboygan Metropolitan Planning Area to members of both committees in attendance.

Jeffrey Agee-Aguayo distributed a report on pavement and bridge condition and on travel time reliability for facilities on the National Highway System (NHS) in the Sheboygan Metropolitan Planning Area to members of both committees in attendance. In addition, Jeffrey Agee-Aguayo distributed maps on pavement and bridge conditions for facilities on the NHS in the Sheboygan Metropolitan Planning Area to members of both committees in attendance. It was noted that Cal Salmon was the main author of the report and maps, with guidance from Jeffrey Agee-Aguayo and the Commission’s GIS Specialist.

Cal Salmon (the Commission’s intern assigned to the Sheboygan MPO program for the summer and fall of 2018) reviewed pavement and bridge conditions on the NHS in the Sheboygan Metropolitan Planning Area with members of both committees in attendance. The introduction was reviewed first, followed by a discussion of how pavements were determined to be in “good,” “fair” or “poor” condition (essentially determined per federal regulations). Findings were then reviewed.

- For pavements, 93.4 percent of pavement on Interstate Highway 43 was in “good” condition, which exceeded WisDOT’s 4-year (2021) target of 45 percent or greater. No pavement on Interstate Highway 43 was in “poor” condition, which was within the threshold of WisDOT’s 4-year (2021) target of 5 percent or less. In addition, 35.8 percent of pavement on the non-Interstate NHS was in “good” condition, which exceeded WisDOT’s 2-year (2019) and 4-year (2021) targets of 20 percent or greater. Some 1.8 percent of pavement on the non-Interstate NHS was in “poor” condition, which was within the threshold of WisDOT’s 2-year (2019) and 4-year (2021) targets of 12 percent or less. A map of pavement conditions on the NHS was also reviewed; nearly all of Interstate Highway 43 in the metropolitan planning area and State Highway 23 from State Highway 32 to North Taylor Drive was in “good” condition, with an increased amount of “fair” pavement elsewhere on the NHS. Small portions of State Highway 28 in the City of Sheboygan and State Highway 42 in the City and Town of Sheboygan were in “poor” condition. There were also several NHS segments in which there were no applicable or available data.
- For bridges, 28.9 percent of bridges on the NHS (by deck area) in the metropolitan planning area were in “good” condition, which was **below** WisDOT’s 2-year (2019) and 4-year (2021) targets of 50 percent or greater. However, no bridges on the NHS (by deck area) in the metropolitan planning area were in “poor” condition, which was within the threshold of WisDOT’s 2-year (2019) and 4-year (2021) targets of 3 percent or less. A map of bridge conditions on the NHS was also reviewed; several bridges on Interstate Highway 43 were in “good” condition, but several other bridges on Interstate Highway 43 and all bridges on the non-Interstate NHS were in “fair” condition. No bridges on the NHS in the metropolitan planning area were considered to be in “poor” condition.

Cal Salmon then reviewed travel time reliability on the NHS in the metropolitan planning area with members of both committees in attendance. The introduction was reviewed first, followed by review of figures explaining how level of travel time reliability (LOTTR) and truck travel time reliability (TTTR) were calculated. Caveats to the use of the travel time reliability data (from WisDOT) were also reviewed. Findings were then reviewed:

- The percentage of person-miles traveled that are reliable on Interstate Highway 43 was 100.0 percent, which exceeds WisDOT’s 2-year (2019) target of 94.0 percent, and also exceeds WisDOT’s 4-year (2021) target of 90.0 percent.

- The percentage of person-miles traveled that are reliable on the non-Interstate NHS was 83.6 percent, which was **below** WisDOT’s 4-year (2021) target of 86.0 percent. (Note: WisDOT did not set a 2-year target for this measure).
- The TTTR index on Interstate Highway 43 was 1.13, which is below WisDOT’s 2-year (2019) target of 1.40, and is below WisDOT’s 4-year (2021) target of 1.60.

Jeffrey Agee-Aguayo stated that this report and accompanying maps were being presented to inform the committees regarding pavement condition, bridge condition, and travel time reliability on the NHS in the Sheboygan Metropolitan Planning Area, as decisions on performance target setting will need to be made by the October meeting. The initial staff recommendation would be to support most of the state targets, and to either set independent MPO targets or support the state’s targets in the areas of bridges in “good” condition and person-miles traveled that are reliable on the non-Interstate NHS.

Jeffrey Agee-Aguayo concluded discussion under this agenda item by stating that information on emission reductions associated with CMAQ projects would be added to this report, and will be reviewed at a future meeting (this is another area in which performance targets will need to be set this fall). David Biebel commented that travel time reliability on parts of the non-Interstate NHS should improve with the implementation of two of the signal timing projects that were among the major TIP amendments recommended for approval earlier in this meeting.

7. Jeffrey Agee-Aguayo gave a report on preparation of the Update to the *Year 2045 Sheboygan Area Transportation Plan (SATP)* to members of both committees in attendance.

Jeffrey Agee-Aguayo stated that draft Chapter 5 (Existing Condition of the Transportation Network) is essentially complete. Jeffrey Agee-Aguayo noted that staff would be adding a sentence to the bicycle network section as well as possibly to the pedestrian network section (per an e-mail comment from David Smith), and also commented that the chapter would be e-mailed to members of both committees for review in the near future. Jeffrey Agee-Aguayo indicated that Cal Salmon assisted with portions of this draft chapter.

Jeffrey Agee-Aguayo stated that draft Chapter 6 (Transportation and Land Use) would be prepared next, adding that preparation of this draft chapter has begun. Jeffrey Agee-Aguayo reviewed capacity modifying projects that were tested with the travel demand forecast model the last time the plan was updated, and asked members of both committees to give thought to which capacity modifying projects should be tested with the model in this plan update. Jeffrey Agee-Aguayo commented that the WisDOT Northeast Region travel demand forecast model users’ group would be meeting on August 30, 2018, and added that he would want to meet with WisDOT Northeast Region staff before that meeting to review state highway projects that should be included in the model.

8. Matt Halada discussed WisDOT Northeast Region planning activities and construction projects in Sheboygan County with everyone in attendance (*Note: A copy of report that was given is attached to these minutes*).

Matt Halada stated that the resurfacing of State Highway 23 from Division Street in Greenbush to County Highway P in Plymouth started on July 11, 2018, and would be completed in mid to late August. Matt Halada described the work being done on this project, and gave status reports on the project for the weeks of July 16 – 20 and July 23 – 27, and also discussed traffic impacts associated with this project. This project is different from the State Highway 23 “majors” expansion project from Plymouth to Fond du Lac.

Matt Halada noted that the Interstate Highway 43 cable barrier project from Wilson Lima Road to Fischer Creek Road (just inside Manitowoc County) started on June 4, 2018, and would be completed in late August. Matt Halada described the work being done on this project (two of the three segments receiving cable barrier are in Sheboygan County), and gave status reports on the project for the weeks of July 16 – 20 and July 23 – 27, and also discussed traffic impacts associated with this project.

Matt Halada indicated that a pavement maintenance project on State Highway 28 from State Highway 57 to Prange Road was recently approved, would begin on July 30, 2018, and would be completed in mid to late September. Matt Halada described the work being done on this project, and also discussed traffic impacts and benefits associated with this project.

Matt Halada commented that the Alliant Energy Utility Corridor Multi-Use Path project was let on July 10, 2018, but the bid received was rejected because it came in over 30 percent above the designer’s estimate. Coordination is currently underway to officially reject the bid and move to a winter (late 2018 or early 2019) letting.

Jeffrey Agee-Aguayo then gave an update on MPO activities to everyone in attendance.

Jeffrey Agee-Aguayo stated that he participated in a quarterly meeting of the Northeast Wisconsin Regional Access to Transportation Committee (NEWRATC) in Oshkosh on July 11, 2018.

Jeffrey Agee-Aguayo noted that he participated in a quarterly meeting of the Wisconsin Department of Natural Resources (WDNR) Bureau of Air Management’s Transportation Conformity Work Group via teleconference on July 16, 2018.

Jeffrey Agee-Aguayo indicated that he would be participating in a quarterly meeting of the Bay-Lake Regional Planning Commission Executive Committee on July 27, 2018, at 10:00 a.m., at the Commission office. Approval of the major amendments to the *2018 – 2021 TIP* that were recommended for approval today and of one minor amendment to the TIP that was recommended for approval in late June are among the agenda items.

Jeffrey Agee-Aguayo commented that he would be participating in a quarterly MPO Directors' meeting (facilitated by WisDOT and FHWA) via teleconference on August 1, 2018.

Jeffrey Agee-Aguayo stated that he would be participating in a transportation performance management workshop sponsored by the FHWA Wisconsin Division in Madison on August 15, 2018.

Jeffrey Agee-Aguayo noted that the first meeting of the review committee for the Shoreline Metro Transit Development Program (TDP) Update would be held on August 16, 2018, at 4:00 p.m., in the Rocca Room at the Mead Public Library.

Finally, Jeffrey Agee-Aguayo indicated that he would be participating in a meeting of the WisDOT Northeast Region travel demand forecast model users' group on August 30, 2018, at 10:00 a.m., at the WisDOT Northeast Region office in Green Bay.

9. The next meeting of the Sheboygan MPO Technical and Policy Advisory Committees was scheduled for **Thursday, September 6, 2018, at 1:00 p.m.**

10. **Moved** by David Biebel and seconded by Bill Blashka that the joint meeting of the Sheboygan MPO Technical and Policy Advisory Committees be adjourned. Motion carried, with all voting aye on a voice vote. The meeting adjourned at 1:46 p.m.

Recording secretary,

Jeffrey C. Agee-Aguayo

SHEBOYGAN COUNTY

WIS 23 Resurfacing

Location/limits: WIS 23 from Division Street (Greenbush) to County P (Plymouth)

Length of project: 7.50 miles

Schedule: July 11, 2018 to mid to late August 2018

Cost: \$1,767,599.32

Description of work: Work consists of milling and resurfacing of asphaltic pavement surface, adding base aggregate to shoulders, adding centerline rumble strips, signing, pavement marking, and beamguard adjustments.

Jul 16 to Jul 20: The contractor will continue milling and paving operations on WIS 23, with work in the westbound travel lane finishing up on Friday, July 20.

Jul 23 to Jul 27: The contractor will finish paving a westbound acceleration lane, and all intersections on Monday and Tuesday, July 23 and 24. Shouldering operations should begin on Wednesday, July 25, with signing and minor beamguard operations beginning late in the week or the week after.

Traffic impacts: Single lane closures on WIS 23 with flagging operations. All lanes will remain open during holidays and large race events at Road America.

MANITOWOC AND SHEBOYGAN COUNTIES

I-43 Cable Barrier

Location/Limits: I-43 from Wilson Lima Road to Fischer Creek Road

Schedule: June 4, 2018 to August 29, 2018

Length of project in miles: 6.27 miles

Cost: \$1.640 million

Description of work: The I-43 improvement project will install median cable barrier in the project limits and place a high-friction polymer overlay on the I-43/County EE (Weeden Creek Road) overpass. Various bridge surface repairs and concrete masonry deck repairs will also take place. There are three segments in different locations where the cable barrier is being installed on I-43. The south segment starts at Wilson Lima Road and ends at the structures over County Hwy EE/Weeden Creek Road. The middle segment starts at County Hwy MM and ends at Orchard Road. The north segment starts at County Line Road and ends at Fischer Creek Road.

July 16 to July 20: The contractor will continue installing cable barrier on the south segment.

July 23 to July 27: The contractor will continue installing cable barrier on the south segment. Depending how far they get, they may start installing cable barrier on segments 2 and 3.

Traffic impacts: Single-lane closures will occur with the left lane closed in both the northbound and southbound directions on I-43 to work in the median. Work restrictions will occur at different days/times throughout the week, where all traffic control devices will be removed and all lanes of travel will be open to traffic during peak hours.

- Lane closures will start June 4 and run through August 29 on the south segment from Wilson Lima Road to the structures over County Hwy EE/Weeden Creek Road.
- Lane closures may switch from left lane closures to right lane closures when the structure work takes place.
- Lane closures will start June 11 through August 29 on the north segment from County Line Road to Fischer Creek Road.
- Lane closures will start June 25 through August 29 on the middle segment from County Hwy MM to Orchard Road.

Project ID 4996-22-71

Utility Corridor Multi-Use Path

S. Business Dr – S 18th St

Non Hwy

Sheboygan County

This project was let on 7/10/2018, but the bid was rejected because it came in over 30% above the designer's estimate. Coordination is currently underway to officially reject the bid and move to a winter 2018/2019 letting.



180719 NTPP Issue
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Governor Walker approves WIS 28 improvements in Sheboygan County

WIS 28/WIS 32 roundabout scheduled to close for three weeks on July 31

Release date: July 24, 2018

(Sheboygan County) As part of his efforts to create jobs and make sure Wisconsin is open for business, Governor Scott Walker recently approved \$2.2 million to improve 8.6 miles of WIS 28 in Sheboygan County from WIS 57 in the town of Lyndon to Prange Road in the town of Wilson. The project is scheduled to begin Monday, July 30, 2018 and finish in mid to late September of this year. WIS 28 will remain open during most of the work. There will be a full closure of the WIS 28/WIS 32 roundabout in Sheboygan Falls that will last approximately three weeks.

Northeast Asphalt, Inc., of Greenville, Wisconsin is the prime contractor.

Project improvements

This is a pavement maintenance project which consists of milling 2 inches and paving 2 inches of asphaltic pavement on WIS 28 in the project work zone. Work also includes the addition of gravel to existing shoulders, beam guard repairs and replacements, isolated curb and gutter repairs, curb ramp repairs and replacements, pavement markings and signing. Concrete repairs and street lighting replacement will take place within the WIS 28/WIS 32 roundabout.

Traffic impacts

- WIS 28 will remain open to traffic with single lane closures and flagging operations, except during the closure noted below.
- The WIS 28/WIS 32 roundabout will be CLOSED on Tuesday, July 31 for approximately three weeks and detours will be posted for both highways.
- The WIS 28 detour will use WIS 57, County V, and I-43.
- The WIS 32 detour will use County V, I-43 and WIS 23.
- No construction or traffic impacts will take place during the following holiday and special event:
 - Labor Day: From noon Friday, August 31, 2018 to 6 a.m. Tuesday, September 4, 2018.
 - Taste of Falls at The Bull of Pinehurst Farms: From noon Wednesday, September 26, 2018 to 6 a.m. Friday, September 28, 2018.

Project benefits

Motorists will experience a smoother driving surface and better ride. The roadway will also require less maintenance. Safety will be increased with new beam guard, signing and pavement markings.