MINUTES

BAY-LAKE REGIONAL PLANNING COMMISSION TECHNICAL AND POLICY ADVISORY COMMITTEES SPECIAL JOINT MEETING

November 17, 2022

(Conducted via Teleconference using Go to Meeting)

MEMBERS PRESENT: Vernon Koch, Policy Advisory Committee Chairperson,

Presiding

Policy Advisory Committee: Tom Holtan for Daniel Hein (Town of Sheboygan)

Nick Weber for Tom Buchholz (WisDOT Northeast Region,

Green Bay)

Technical Advisory Committee: Aaron Brault (Sheboygan County Planning and Conservation

Department)

Greg Schnell (Sheboygan County Transportation Department) Steve Sokolowski (City of Sheboygan Department of Planning

and Development)

MEMBERS EXCUSED: Charles Born (Town of Lima)

Heather Cleveland (Sheboygan Transit Commission)

Derek Muench (Shoreline Metro)

David Smith (Bicycle and Pedestrian Transportation Advocate)

OTHERS PRESENT: None

STAFF PRESENT: Heena Bhatt and Jeffrey Agee-Aguayo (Bay-Lake Regional

Planning Commission)

1. The meeting was called to order at 1:05 p.m. by Policy Advisory Committee Chairperson Vernon Koch.

Members of both committees and staff introduced themselves for the benefit of everyone participating in the meeting.

Members of both committees and staff participating in the meeting noted committee members who had asked to be excused from the meeting.

Jeffrey Agee-Aguayo requested two items from meeting participants for record keeping purposes. First, that members of both committees participating via teleconference state their name when speaking or making a motion. Second, that there may be possible roll call votes if there are any non-unanimous votes at this meeting.

2. Jeffrey Agee-Aguayo projected the meeting agenda on the shared screen feature in Go to Meeting, and briefly review the agenda. The agenda was also emailed to members of both committees in advance of the meeting.

Moved by Greg Schnell and seconded by Tom Holtan that both committees approve the agenda for the November 17, 2022, special joint Technical Advisory Committee/Policy Advisory Committee meeting. Motion carried, with all voting aye on a voice vote.

3. Jeffrey Agee-Aguayo projected the draft minutes of the October 27, 2022, joint meeting on the shared screen feature in Go to Meeting, and briefly reviewed those minutes. The draft minutes were also emailed to members of both committees in advance of the meeting.

Moved by Greg Schnell and seconded by Tom Holtan that both committees approve the minutes of the October 27, 2022, joint Technical Advisory Committee/Policy Advisory Committee meeting. Motion carried, with all voting aye on a voice vote.

- 4. Policy Advisory Committee Chairperson Vernon Koch asked if there was any public input; none was received.
- 5. Members of both committees had final discussion regarding projects that should be tested with the travel demand forecast model in the development of the *Year 2050 Sheboygan Area Transportation Plan (SATP)*.

Jeffrey Agee-Aguayo projected Map 7.1 of the Update to the *Year 2045 SATP* (Recommended Capacity Modifying Street and Highway Improvement Projects) on the shared screen feature in Go to Meeting. Jeffrey Agee-Aguayo then reviewed projects suggested for testing from the October 27, 2022, joint meeting (see pages 8 and 9 of the minutes of that meeting for further details). Jeffrey Agee-Aguayo then asked if there were any other capacity modifying projects that should be tested with the travel forecast model.

Members of both committees offered the following discussion:

- Tom Holtan suggested that the Heather Valley Road/Enterprise Drive/Najacht Road extension from County Highway DL to Lakeshore Road should be tested for the 2026 – 2032 timeframe.
- Steve Sokolowski thought that the South 18th Street extension from County Highway EE/Weeden Creek Road to County Highway V should be moved up from the 2033 2042 timeframe to the 2026 2032 timeframe.

There was no additional discussion regarding this agenda item.

6. Members of both committees continued their review of draft Chapter 5 (Existing Condition of the Transportation Network) of the *Year 2050 SATP*.

Jeffrey Agee-Aguayo projected the draft Chapter 5 narrative and maps using the shared screen feature in Go to Meeting.

The following sections of draft Chapter 5 were reviewed:

Transit Network (pp. 5-21 through 5-61):

The transit network narrative was reviewed first, including the following items:

- Inventory of Facilities (pp. 5-21 through 5-27); and
- Current Conditions (pp. 5-27 through 5-61).

In addition, the following maps in the transit network section were reviewed:

- Map 5.5: Shoreline Metro Fixed Routes, April 2022;
- Map 5.6: Shoreline Metro Fixed-Route Service Coverage Area (Areas with Transit Supportive Household and Employment Densities);
- Map 5.7: Propensity of Disadvantaged Populations for Transit Service: Shoreline Metro;
- Map 5.8: Access Barriers to Transit Usage: Shoreline Metro; and
- Map 5.9: Shoreline Metro Passenger Shelters and Downtown Transfer Point.

There was no discussion regarding the transit network section from meeting participants.

Intercity Passenger Network (pp. 5-62 through 5-69):

The intercity passenger network narrative was reviewed next, including the following items:

- Inventory of Intercity Passenger Facilities (pp. 5-62 through 5-64);
- Current Conditions (pp. 5-65 and 5-66);
- Safety and Security (pp. 5-66 through 5-68); and
- Access (pp. 5-68 and 5-69).

In addition, the following maps in the intercity passenger network section were reviewed:

- Map 5.10: Intercity Bus and Air Service; and
- Map 5.11: Federal Railroad Administration (FRA) Midwest Regional Rail Plan Network.

There was no discussion regarding the intercity passenger network section from meeting participants.

Freight Networks (pp. 5-69 through 5-85):

The freight networks narrative was then reviewed, including the following items:

- Inventory of Freight Facilities (pp. 5-69 through 5-72); and
- Current Conditions (pp. 5-73 through 5-85).

In addition, the following maps in the freight networks section were reviewed:

- Map 5.12: Freight Routes and Terminals;
- Map 5.13: Public Highway-Rail At-Grade Crossings; and
- Map 5.14: Heavy Truck Crashes in 2020;

There was no discussion regarding the freight network section from meeting participants.

Roadway Networks (pp. 5-85 through 5-102):

Finally, the roadway networks narrative was reviewed, including the following items:

- Inventory of Facilities (pp. 5-85 through 5-88); and
- Current Conditions (pp. 5-88 through 5-102).

In addition, the following maps in the roadway networks section were reviewed:

- Map 5.15: Functional Classification;
- Map 5.16: Enhanced National Highway Base System;
- Map 5.17: Daily Workplace Commuters;
- Map 5.18: 2020 Intersection Crashes and 2010 Congested Road Segments; and
- Map 5.19: Location of Signalized Intersections, Roundabouts and Bridges.

Jeffrey Agee-Aguayo noted that the years in the x axis in Figure 5.24 (Alcohol-Related Crashes, Sheboygan Metropolitan Planning Area, 2018 – 2020, p. 5-93) needed to be corrected.

As far as comments regarding the freight networks section was concerned, Greg Schnell stated that the County Highway W bridge over a branch of the Onion River in the Town of Lima that is identified as deficient in Table 5.32 (p. 5-99) was recently replaced; Jeffrey Agee-Aguayo

responded that some of WisDOT's data in this area can be lagging behind real time conditions. Greg Schnell also commented that the County Highway OO bridge over the Onion River was scheduled to be replaced in 2026.

7. Nick Weber gave an update on WisDOT Northeast Region planning activities (including local programs) to everyone participating in the meeting.

Nick Weber discussed WisDOT's new Bipartisan Infrastructure Law (BIL) solicitations. These include solicitations for the Federal Fiscal Year (FFY) 2024 STP-Local program, the FFYs 2024 – 2026 Local Bridge Improvement Assistance Program, and the FFYs 2023 – 2026 Transportation Alternatives Program (TAP). Additional information regarding these solicitations can be found at: https://wisconsindot.gov/Pages/doing-bus/local-gov/astnce-pgms/highway/bil-lp-ffy23.aspx(.)

Jeffrey Agee-Aguayo then gave an update on other MPO activities to everyone participating in the meeting.

Jeffrey Agee-Aguayo stated that he participated in a meeting of the Commission's Executive Committee on October 28, 2022. Final approval of the 2023 – 2026 TIP, the 2023 Sheboygan Metropolitan Planning Area Transportation Planning Work Program, and the 2023 Highway Safety Improvement Program (HSIP) performance targets for the MPO all took place at this meeting after being recommended for approval at the joint meeting of the MPO advisory committees on October 27, 2022.

Jeffrey Agee-Aguayo noted that he and Heena Bhatt participated in a Congestion Mitigation and Air Quality (CMAQ) project selection committee meeting on November 9, 2022, with another meeting of that committee taking place on November 29, 2022.

Jeffrey Agee-Aguayo indicated that he and Heena Bhatt would be participating in a quarterly meeting of the Sheboygan County Transportation Coordinating Committee (TCC) immediately after this special joint meeting of the MPO advisory committees.

Jeffrey Agee-Aguayo commented that he and Heena Bhatt prepared and submitted a proposal to complete a Transportation Planning/Feasibility Study for Sheboygan County. This study would look at transit, shared-ride taxi or other options to transport elderly and disabled individuals as well as veterans around the county (with an emphasis on rural portions of the county), and could also include work commute trips.

Jeffrey Agee-Aguayo stated that he and Heena Bhatt were updating the Public Transit Agency Safety Plan (PTASP) for Shoreline Metro. A safety committee at Shoreline Metro is expected to review and recommend approval of this plan on November 19, 2022, and the Sheboygan Transit Commission is scheduled to approve the plan for Shoreline Metro on November 29, 2022.

Jeffrey Agee-Aguayo noted that he and Heena Bhatt were working on draft Chapters 6 (Transportation and Land Use) and 7 (Recommended Transportation Plan) of the *Year 2050 SATP*.

Finally, Jeffrey Agee-Aguayo indicated that Heena Bhatt was working on the annual performance indicator report.

- 8. The next meeting of the Sheboygan MPO Technical and Policy Advisory Committees is scheduled for **Thursday**, **December 8**, **2022**, **at 1:00 p.m.** Agenda items will likely include recommendation of approval of PTASP performance targets for the MPO, as well as possible review of portions of draft Chapters 6 and 7 of the *Year 2050 SATP* that have been prepared to date.
- 9. **Moved** by Tom Holtan and seconded by Nick Weber that the special joint meeting of the Sheboygan MPO Technical and Policy Advisory Committees be adjourned. Motion carried, with all voting aye on a voice vote. The meeting adjourned at 2:25 p.m.

Recording secretary,

Jeffrey C. Agee-Aguayo